

Message Text

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ACTION IO-13

INFO OCT-01 EUR-12 ISO-00 AF-06 ARA-10 EA-09 NEA-10 ABF-01

HEW-06 HUD-02 AGR-10 CEA-01 CIAE-00 COME-00 EB-07

FRB-01 H-02 INR-07 INT-05 L-03 LAB-04 NSAE-00 NSC-05

PA-02 AID-05 CIEP-02 SS-15 STR-04 ITC-01 TRSE-00

USIA-15 PRS-01 SP-02 FEAE-00 OMB-01 OIC-02 XMB-04

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R 141506Z APR 76

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC 8300

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UNCLAS SECTION 1 OF 2 VIENNA 3017

E.O. 11652: N/A

TAGS: PFOR, OCON, UNIDO, EIND, EAID, ECIN

SUBJECT: SEVENTH SESSION UNIDO PERMANENT COMMITTEE;
DELEGATION REPORT NO. 5

1. SUMMARY: PC-VII CONTINUED DISCUSSION OF AGENDA ITEM 5(A),
REPORT OF EXECUTIVE DIRECTOR, DURING PLENARY SESSIONS
APRIL 9. GROUP B IS CONSIDERING HOW BEST TO DEAL WITH THE
DRAFT RESOLUTION ON TRANSFER OF TECHNOLOGY (ID/B/C.3/38)
WHEN PLENARY RESUMES DEBATE ON AGENDA ITEM 4. END SUMMARY.

2. IN CONTINUED DISCUSSION OF AGENDA ITEM 5(A), REPORT OF
THE EXECUTIVE DIRECTOR FOR 1975, SWEDEN (EKHOLM) OPENED PLENARY
SESSION MORNING APRIL 9. HE REQUESTED THAT EXEC. DIR. IN
FUTURE SUBMIT OUTLINE OF ANNUAL REPORT TO CONSIDERATION
OF WINTER SESSION OF PC TO RECEIVE ADVICE AND GUIDANCE OF
MEMBERS; HE NOTED THE UNIDO IN 1975 WAS ONLY ABLE TO SATISFY
50 PERCENT OF THE DEMANDS LEVIED ON IT BY IPF'S AND WONDERED
IF UNDP SHORTFALLS WOULD MEAN AN EVEN POORER SHOWING IN 1976;
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HE NOTED THAT UNDP GOVERNING BOARD WAS CONSIDERING FUTURE OF

SPECIAL INDUSTRIAL SERVICES (SIS) ACTIVITY AND BELIEVED THAT UNIDO IDB SHOULD AVOID ANY DECISIONS ON SIS UNTIL GOVERNING BOARD DELIBERATIONS HAD BEEN COMPLETED. HE REQUESTED A TABLE BE INCLUDED IN ANNUAL REPORT SHOWING THE PRESENT TOTAL OF VOLUNTARY CONTRIBUTIONS OF ALL MEMBERS; NOTING THAT RELOCATION OF REGULAR BUDGET RESOURCES FOR 1976 INCLUDED A DROP IN SUBSTANTIVE SUPPORT ACTIVITIES FROM 20 PERCENT TO 14 PERCENT OF TOTAL, HE WONDERED IF THIS IMPLIED A DECREASE IN SUCH ACTIVITIES AS PUBLICATIONS AND SEMINARS.

3. UK (SLATER), NOTING THAT OVERHEAD COSTS HAD DROPPED TO 28.5 PERCENT IN 1975, STRESSED THAT UNIDO MUST BRING ITS COSTS IN LINE WITH OTHER UN TECHNICAL ASSISTANCE AGENCIES; HE CALLED ATTENTION TO SURPLUS IN OVERHEAD ACCOUNT AND WAS CONCERNED AT PROSPECT OF CONTINUING USE OF REGULAR BUDGET TO COVER OVERHEADS. HE URGED THAT SPECIAL PROGRAM OF COOPERATION AMONG DEVELOPING COUNTRIES BE EXPANDED IN ORDER TO ADD LDC CONTRIBUTIONS TO SUBSTANTIAL VOLUME OF RESOURCES BEING MADE AVAILABLE FOR INDUSTRIAL DEVELOPMENT BY DC'S. HE REQUESTED A REPORT ON THE EFFECTIVENESS OF UNIDO'S ORGANIZATION FOR SUBMISSION TO IDB AND URGED FURTHER PROGRESS IN COORDINATION OF UNIDO ACTIVITIES WITH THOSE OF OTHER UN AGENCIES. HE SUPPORTED GREEK REQUEST FOR INCLUSION OF TABULAR RUN-DOWN OF UNIDO ACTIVITIES IN EACH MEMBER COUNTRY IN FUTURE REPORTS. ALGERIA (SELLAMI MESLEM) COMPLAINED THAT REPORT WAS ISSUED TOO LATE FOR PROPER ANALYSIS AND THAT IT SHOWED TOO LITTLE PROGRESS IN IMPLEMENTATION OF LIMA PLAN OF ACTION. SHE REQUESTED EXPANDED TABULAR REPORTS COVERING EACH PROJECT, INCLUDING FINANCIAL DETAILS. SHE ASKED FOR EXPLANATION OF RELATIONSHIP OF UNIDO OVERHEAD COSTS TO THOSE SET OUT BY RECIPIENT COUNTRIES IN THEIR IPF'S AND NOTED THAT UNIDO'S INCREASED RATE OF IMPLEMENTATION IN 1975 WAS STILL BELOW THAT OF OTHER UN AGENCIES. SHE SUPPORTED EX. DIR'S VIEW THAT VOLUNTARY CONTRIBUTIONS SHOULD BE TAPPED TO MAKE UP FOR UNDP SHORTFALLS IN 1976-77.

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4. INDIA (MEHTA) NOTED THAT UNIDO HAD BEEN ABLE DURING 1975 TO FULFILL ONLY 50 PERCENT OF DEMAND INDICATED IN IPF'S, AND CALLED FOR INCREASED UNIDO EFFICIENCY IN VIEW OF SERIOUS EFFECTS OF UNDP SHORTFALLS IN 1976-77. HE NOTED THAT FIRST CYCLE IPF'S HAD INDICATED \$153 MILLION AS UNIDO SHARE OF PROGRAMS, BUT THAT UNIDO IMPLEMENTATION TO DATE AMOUNTED TO ONLY \$56 MILLION,

WHICH IMPLIES LEAVING A VERY LARGE BALANCE OUTSTANDING AT END OF CYCLE; HE WONDERED WHETHER UNSPENT FIRST CYCLE ALLOCATIONS WOULD BE AVAILABLE TO UNIDO IN ADDITION TO AMOUNTS TO BE INDICATED IN SECOND CYCLE IPF'S; IF NOT, SLOW UNIDO IMPLEMENTATION PENALIZED MEMBERS. IN CONNECTION WITH CLAIM IN REPORT THAT UNIDO FELT LACK OF DIRECT CONTACT WITH PLANNING OFFICIALS OF LDC'S, AND INTENDED SEND MISSIONS FROM VIENNA OVERCOME THIS, INDIA BELIEVED SUCH A PROCEDURE TOO TIME-CONSUMING AND EXPENSIVE AND URGED GREATER USE OF MEMBER MISSIONS IN VIENNA AND SIDFA'S IN FIELD TO MAINTAIN NEEDED CONTACT. ROMANIA (ANINOIU) CALLED FOR EXPANSION OF SIS ACTIVITIES AND FOR INSTALLATION OF INDUSTRIAL DEVELOPMENT FUND ASAP TO ALLEVIATE EXPECTED SHORTFALLS IN UNDP FUNDING; HE WAS CONCERNED THAT UNIDO RESTRUCTURING MIGHT HAVE ADVERSE EFFECT ON FLOW OF TECHNICAL ASSISTANCE; HE ADVOCATED INCREASED USE OF LDC EXPERTS AND URGED EXPANSION OF JOINT CENTER CONCEPT IN PROMOTING UNIDO ACTIVITIES. CHINA (YU PEI-WEN) ON SUBJECT OF INTER-AGENCY CONSULTATIONS ON COUNTRY PROGRAMMING, INSISTED THAT GOVTS OF RECIPIENT COUNTRIES ARE ENTITLED TO FINAL DECISIONS ON PROGRAM; HE SAW UNDP SHORTFALLS AS EXPOSING THE AGENCY'S UNREASONABLE POLICIES AND DEEP-SEATED DEFECTS AND CALLED FOR TRANSFORMATION OF THE UN DEVELOPMENT SYSTEM IN ACCORD WITH THE NIEO; HE CAUTIONED AGAINST UNIDO'S CARRYING OUT UNILATERAL PROGRAM CUTS RESULTING FROM UNDP CUTBACK AND ADVISED USE OF TRILATERAL DONOR/UNIDO/RECIPIENT CONSULTATIONS, AS PRACTICED BY CHINA, IN DISBURSEMENT OF GENERAL TRUST FUNDS; HE CRITICIZED UNIDO ASSISTANCE TO ROK AS UNREASONABLY ONE-SIDED, AND RECALLED WITH DISTASTE THAT SOME UN AGENCIES HAD NOT YET EXPELLED TAIWAN.

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5. INDONESIA (SYORFAI) COMPLAINED THAT THE UNIDO PROGRAM IN INDONESIA HAD BEEN BADLY DELAYED IN 1975 AND CALLED FOR PRIORITY IN SELECTING FIELD EXPERTS WHO CAN ADAPT READILY TO LOCAL CONDITIONS. HE COMPLAINED ABOUT LOW S.E. ASIAN REPRESENTATION ON UNIDO PROFESSIONAL STAFF. JAPAN (TANAKA) INTERVENED BRIEFLY TO SUPPORT GREEK SUGGESTION FOR EXPANDED TABULAR REPORT OF ALL UNIDO ACTIVITIES IN MEMBER COUNTRIES. CZECHOSLOVAKIA (NOVOTNY) URGED THAT UNIDO CONTINUE TO BRING DOWN ITS HIGH OVERHEAD COSTS. HE WAS PLEASED AT THE INCREASE OF SIS DELIVERY, AND, NOTING NEW TRENDS IN THE STRUCTURE OF RECIPIENT COUNTRY DEMAND, FORESAW STRESS ON THE PROVISION OF ADVICE IN INDUSTRY STRATEGY AND POLICY; UNIDO, IN MEETING THIS DEMAND, SHOULD DRAW ON EXPERIENCE OF DIFFERENT ECONOMIC AND SOCIAL SYSTEMS,

SWITZERLAND (VON SCHENCK) WELCOMED REPORT AS
CONTRIBUTING TO "TRANSPARENCY" OF ORGANIZATION, BUT
WANTED MORE SPECIFIC INFORMATION ON UNIDO ACTIVITIES

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IN LDC'S; HE BELIEVED THAT SOLUTION TO UNIDO'S FINANCIAL
DIFFICULTIES LIES IN STRENGTHENING UNDP RESOURCES AND CALLED
FOR FEASIBILITY STUDY TO PRECEDE ANY UNIDO WORK ON DEVE-
LOPMENT OF TECHNOLOGY INFORMATION BANK. HE SOUGHT CLOSE CO-
OPERATION BETWEEN UNIDO AND FAO AND CAUTIONED THAT SPECIAL
PROJECTS, SUCH AS IN SAHEL, NOT INTERFERE WITH LOCAL CULTURAL
BALANCE. HE CALLED FOR CLOSE UNIDO ASSOCIATION WITH GATT/
UNCTAD TRADE CENTER AND WITH WIPO, AND ASKED FOR A REPORT
ON THE BUDGETARY IMPLICATIONS OF UNIDO RESTRUCTURING.

6. FRG (LIPTAW) HOPED THAT MAJOR EMPHASIS GIVEN TO STUDIES
CENTER IN EX. DIR'S FOREWARD DID NOT IMPLY NEGLECT OF OPER-
ATIONAL ACTIVITIES; NOTING WHAT APPEARED TO BE SLACKENING OF
UNIDO TRAINING ACTIVITIES, HE ASKED FOR REPORT ON REASONS FOR
THAT. ITALY (PENSA) INTERVENED TO SUPPORT GREEK SUGGESTION.

PHILIPPINES (SIAZON) ASKED WHETHER UNIDO'S INABILITY TO FULFILL DEMANDS MADE IN IPF'S WAS RELATED TO HIGH OVERHEAD COSTS; IF SO, HE POINTED TO UNIDO SURPLUS IN OVERHEAD ACCOUNT AND NOTED THAT SURPLUS HAD BEEN FORESEEN IN ADVANCE. HE ASKED UNCLASSIFIED

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WHETHER GUIDELINES FOR APPLICATION OF GENERAL TRUST FUND HAD BEEN REVISED IN LIGHT OF 6 AND 7 SS AND LIMA PLAN OF ACTION. MALAYSIA (YAHYA), ENDING MORNING SESSION, WAS PLEASED WITH UNIDO'S INDUSTRIAL PROGRAMMING ACTIVITIES AND ASKED FOR DISTRIBUTION TO ALL MEMBERS OF STUDIES THAT HAVE BEEN COMPLETED. HE NOTED THAT LDC'S THEMSELVES BEAR PRIMARY RESPONSIBILITY FOR THEIR INDUSTRIAL DEVELOPMENT AND CALLED FOR SPECIAL ATTENTION ON THEIR PART TO SUCH FACTORS AS INVESTMENT CLIMATE AND INDUSTRIAL INFRASTRUCTURE.

7. PLENARY AFTERNOON APRIL 9 BEGAN WITH STATEMENT BY USSR (EROFEEV) SUPPORTING EXCHANGE OF VIEWS AMONG DIFFERING ECONOMIC AND SOCIAL SYSTEMS IN FIELD OF INDUSTRIAL POLICY; HE CALLED FOR IMPROVEMENT OF UNIDO'S POLICY AND PROGRAMMING SERVICES DURING SECOND CYCLE OF COUNTRY PROGRAMS AND WARNED THAT INVESTMENT COOPERATIVE SEMINARS WITH WESTERN BANKS ONLY INCREASE DEPENDENCY OF LDC'S; HE BELIEVED THAT REORGANIZATION OF UNIDO SHOULD HAVE AWAITED COMPLETION OF NEW SPECIALIZED AGENCY CONSTITUTION, AND WOULD, IN ANY CASE, REQUIRE CONSIDERATION BY IDB; HE FOUND STRUCTURE OF NEW INDUSTRIAL OPERATIONS DIVISION ACCEPTABLE, WITH EXCEPTION THAT LINK WITH IBRD NOT JUSTIFIED; HE ASKED FURTHER DETAILS OF NEGATIVE EFFECTS TO BE EXPECTED FROM UNDESIRABLE EFFECTS OF UNDP SHORTFALLS AND SNIPED AT WESTERN CURRENCY FLUCTUATIONS. US (STIBRAVY) NOTED THAT REPORT CAST EXPECTED DROP-OFF IN TECHNICAL ASSISTANCE ACTIVITY FOR 1976 ALMOST ENTIRELY IN TERMS OF UNDP SHORTFALLS AND ASKED FOR ESTIMATE OF EFFECT OF REORGANIZATION ON RATE OF IMPLEMENTATION; HE BELIEVED THAT SUREST SOLUTION TO STRINGENCIES CAUSED BY UNDP SHORTFALL WAS TO STRENGTHEN UNDP RATHER THAN TO DIVERT SUPPORT FROM IT TO OTHER TECHNICAL ASSISTANCE FUNDS. HE APPLAUDED BEGINNING OF JOINT UNDP/UNIDO EVALUATION EFFORT, HOPING IT WOULD LEAD TO CLEARER VIEW BY BOTH PARTIES OF PROPER ROLE OF UNIDO. HE NOTED THAT DURING PERIOD 1972-76, ONE-HALF OF OPERATIONAL ACTIVITIES UNDER IPF'S WENT TO ONLY 18 COUNTRIES; WHILE SUCH CONCENTRATION MIGHT ASSURE GOOD IMPACT, THIS COULD ONLY BE EVALUATED IF SOME ANALYSIS WERE PROVIDED OF THE OBJECTIVES WHICH UNIDO ACTIVITIES IN THESE COUNTRIES WERE INTENDED TO ACHIEVE. HE SUPPORTED GREEK REQUEST FOR COUNTRY BREAKDOWN OF UNIDO TA DELIVERIES BY SOURCES OF FINANCE. HE BELIEVED THAT DIRECT UNIDO CONSULTATIONS WITH RECIPIENT GOVERNMENTS WAS ACCEPTABLE UNCLASSIFIED

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SO LONG AS BASIC COORDINATING ROLE REMAINED PROVINCE OF UNDP RES REPS; NOTING COMPLAINT IN REPORT OF UNREALISTIC SCHEDULING OF PROJECTS FINANCED BY IPF'S, HE OBSERVED THAT BOTH UNIDO AND UNDP HAD AMPLE OPPORTUNITY TO SET SCHEDULING OF PROJECT EXECUTION. HE WELCOMED TREND AMONG LDC'S TO INCLUDE ENVIRONMENTAL CONSIDERATIONS IN COUNTRY PROGRAMS, NOTING THAT USG SUPPLIES STEADY FLOW OF INDUSTRIAL ENVIRONMENTAL INFO TO UNIDO. HE APPLAUDED UNIDO ASSISTANCE IN SETTING UP NATIONAL INDUSTRIAL INFO CENTERS, NOTING THAT WEAKEST LINK IN TECHNOLOGY TRANSFER HAS PROVEN TO BE INADEQUATE RECIPIENT NETWORKS. HE STRONGLY URGED UNIDO SEEK BILATERAL COOPERATION AGREEMENT WITH WIPO. NOTING SURPLUS IN OVERHEAD ACCOUNT, HE ASKED FOR FULL EXPLANATION WHY THAT SURPLUS WAS NOT DISBURSED BEFORE REGULAR BUDGET RESOURCES WERE TAPPED.

8. FRANCE (SALA) ADMITTED THAT UNIDO HAD USEFUL FUNCTION TO PERFORM IN PLANNING AND SURVEYS, BUT WARNED AGAINST CONFUSION OF CONCEPTUAL ACTIVITIES WITH ADMINISTRATIVE PROLIFERATION; CONCEPTUALIZATION, HE NOTED, IS NOT ACTION. HE BELIEVED THAT REPORT IMPLIED A LARGER ROLE BY UNIDO IN COMPLEX FIELDS--SUCH AS METALLURGY--THAN WAS JUSTIFIED BY PERFORMANCE AND CAPABILITY. HE SUPPORTED IN-PLANT TRAINING IN RECIPIENT COUNTRIES RATHER THAN ABROAD; HE ADVOCATED A COOPERATIVE AGREEMENT BETWEEN UNIDO AND WIPO AND WARNED THAT LOWER PRICES FOR TECHNOLOGY AS ADVOCATED BY REPORT COULD NOT BE FORCED BY LEGISLATIVE OR ADMINISTRATIVE ACTION IN DC'S. ON QUESTION OF DIRECT UNIDO CONTACT WITH RECIPIENT GOVERNMENTS, HE FEARED THIS WOULD OVERLAP WITH ACTIVITIES OF UNDP RES REPS AND SHOULD NOT BE INSTITUTIONALIZED. HE FEARED THE CREATION OF A MONSTER IN UNIDO'S EFFORTS TO DEVELOP AN INDUSTRIAL INFORMATION BANK.

9. PLENARY SESSION ENDED WITH PARTIAL REPLY BY EX. DIR. TO QUESTIONS RAISED IN DEBATE. IN RESPONSE TO REQUEST BY GREECE FOR MORE DETAILED LAYOUT OF ACTIVITIES IN RECIPIENT COUNTRIES AND BY SWEDEN FOR SUBMISSION OF OUTLINE OF REPORT TO WINTER SESSION PC, EX.DIR. REQUIRED FURTHER DETAILS OF WHAT WAS ENVISAGED. HE ACCEDED TONIGERIAN REQUEST TO STRIKE REFERENCE IN REPORT TO EFFECT OF HIGH PETROLEUM PRICES ON FERTILIZER COSTS; HE FOBBED OFF ALGERIAN REQUEST FOR DETAILS OF EFFECTS ON UNIDO OF UNDP CRISIS BY NOTING THAT UNDP REP WOULD BE UNCLASSIFIED

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PRESENT FOR IDB MEETING APRIL 26. INDIA WAS JUSTIFIED IN COMPLAINING ABOUT SLOWNESS OF UNIDO (UNDER FORMER MANAGEMENT) TO IMPLEMENT IPF'S; EX. DIR. HOPED DELAYED PROJECTS WOULD BE CARRIED OVER INTO SECOND PROGRAMMING CYCLE, BUT DECISION

WAS UP TO UNDP. ON POINT RAISED BY SEVERAL DELS OF UNIDO/WIPO COOPERATION, EX. DIR. WAS TRYING TO REINSTITUTE CONTACTS BETWEEN RESPECTIVE SECRETARIATS TO OUTLINE A PROGRAM OF COOPERATION. IN RESPONSE TO PHILIPPINE DEL, EX. DIR. STATE THAT RE-EXAMINATION OF CRITERIA FOR USE OF VOLUNTARY CONTRIBUTIONS WAS UNDERWAY. EX. DIR. PROMISED FULLER RESPONSE TO CONCERNS RAISED BY DELEGATIONS WOULD BE GIVEN IN LATER SESSION OF PLENARY.

10. GROUP B MET MORNING APRIL 9 TO DISCUSS POSSIBLE WAYS OF DEALING WITH RESOLUTION ON TRANSFER OF TECHNOLOGY (ID/B/C.3/38). CHAIRMAN GROUP B (VON SCHENCK - SWITZERLAND) AND PC VICE-PRESIDENT KATORI (JAPAN) GAVE OUTLINE OF POSSIBILITIES THAT HAD EMERGED FROM DISCUSSION OF SUBJECT WITH BUREAU OF PC. PROCEDURALLY, OPTION EXISTED OF EITHER TAKING UP RESOLUTION AS IT WAS LEFT AT END OF PC-VI (DECEMBER 1975), INCLUDING PROPOSED AMENDMENTS, OR OF STARTING FROM SCRATCH WITH NEW RESOLUTION (USDEL IS PREPARING A NEW DRAFT RESOLUTION TO MEET LATTER CONTINGENCY). ON QUESTION OF FORUM FOR NEGOTIATIONS, POSSIBILITIES INCLUDED CONVENING GROUP OF "INTERESTED PARTIES," OF RESUMING THE DRAFTING GROUP ESTABLISHED AT PC-VI, OR OF ESTABLISHING A NEW CONTACT GROUP THROUGH FORMAL AGREEMENT IN PLENARY. GROUP APPEARED TO LEAN TOWARD CONVENING OF "INTERESTED PARTIES" AS LEAST COMPLICATED OF THREE POSSIBILITIES. STIBRAVY

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